

15 July 2016

Excellency,

Please find attached letter dated 15 July 2016 from Her Excellency Dina Kawar, Permanent Representative of the Hashemite Kingdom of Jordan and His Excellency David Donoghue, Permanent Representative of Ireland, in their capacity as co-facilitators of the high-level meeting of the plenary of the General Assembly to address the large movements of refugees and migrants.

Please accept, Excellency, the assurances of my highest consideration.

Mogens Lykketoft

To All Permanent Representatives and Permanent Observers to the United Nations New York





New York, 15 July 2016

Excellency,

We have pleasure in forwarding a redraft of the Global Compact on Refugees, which we have revised as indicated at yesterday's informal meeting on the 19 September High-Level Meeting on addressing large movements of refugees and migrants.

As you are aware, informals will continue on Wednesday 20th and Thursday 21st July. Please note that we also intend to have informals on Friday 22 July, subject to room availability. The meetings on 20 July and 22 July will start at 10am and that on 21 July will start at 9am. Please see venue details in the Journal.

As indicated, the meeting on 20 July will provide an opportunity for further general comments on the second draft of the outcome document. We will then proceed to a detailed reading of the opening "Defining the Challenge" section.

Please accept, Excellency, the assurances of our highest consideration.

HE Dina Kawar

Permanent Representative of the Hashemite Kingdom of Jordan to the United Nations

HE David Donoghue

Permanent Representative of Ireland to the United Nations

David Donoghue.

All Permanent Representatives and Permanent Observers to the United Nations New York

GLOBAL COMPACT ON REFUGEES

- The scale and nature of refugee displacement today requires us to act in a comprehensive and predictable manner in large-scale refugee movements. Through a comprehensive refugee response, we are better able to protect and assist refugees and to support host States and communities involved.
- 2. Initiated and coordinated by UNHCR, and involving other relevant UN agencies, comprehensive refugee responses should involve a 'whole-of-society' approach, including States, the United Nations, other international organizations, national and local authorities, civil society partners (including faith based organizations and academia), the private sector, media and refugees.
- 3. While each large movement of refugees will differ in nature, the elements noted below, grounded in international law and practice, and adapted to the specific context, provide a framework for a comprehensive refugee response.
- 4. We envisage a comprehensive refugee response framework which would be applied to a specific large movement of refugees, including in protracted situations, and which would normally contain the following elements:

Reception and Admission

- 5. At the outset of an influx of refugees, or a mixed flow of refugees and migrants, receiving states, in cooperation as appropriate with UNHCR and other partners and with the support of non-receiving States as required, would
 - ensure to the greatest extent possible, that measures are in place to identify refugees. (Those found not to be in need of protection as refugees may still require protection and support on other grounds);
 - provide for adequate, safe and dignified reception conditions, with a particular emphasis on child protection and prevention of, and response to, sexual and gender-based violence; support the critical contribution of receiving communities and societies in this regard;
 - meet essential needs of refugees, including providing access to adequate water, sanitation, food, nutrition, shelter, health care and psycho-social support;
 - register and document, on an individual basis and as quickly as possible upon their arrival, those seeking protection as refugees. Assistance to achieve this may be needed, such as biometric technology and other technical support where necessary;
 - use the registration process to identify specific assistance needs and protection arrangements, where appropriate, including (but not exclusively) for refugees with special protection concerns, for unaccompanied children and children separated from their families,

for child-headed and single-parent households, as well as for refugees with disabilities and older persons;

- provide other necessary documents relating to civil status (e.g., birth, marriage, divorce, death) at the earliest opportunity;
- put in place measures, with appropriate legal safeguards, and while upholding refugees' human rights, to ensure the security of refugees and also to respond to legitimate security concerns on the part of the host country.

Support for immediate and ongoing needs

- States, multilateral donors and private-sector partners would, in coordination with receiving states
 - mobilise financial resources to cover the humanitarian needs identified within the comprehensive refugee response framework;
 - ensure that these resources are provided in a predictable, consistent and flexible manner, including through wider partnerships involving State, civil society, religious and privatesector partners;
 - ensure adequate funding, including development assistance, for government ministries and local authorities in view of the increased needs and pressures on social services.
 Programmes should benefit refugees, the host country and community;
 - ensure that finance lending schemes which exist for developing countries are extended to middle-income countries hosting large numbers of refugees, bearing in mind the economic and social costs to those countries;
 - consider establishing development funding mechanisms for such countries;
 - invest in clean and efficient technology to lessen the potential for adverse environmental impacts;
 - increase support for cash-based delivery mechanisms and other innovative means for the efficient provision of humanitarian assistance.
- 7. Hosting States, in cooperation, as appropriate, with UNHCR and other relevant partners, would
 - provide rapid, safe and unhindered access to humanitarian assistance;
 - deliver assistance to the extent possible through appropriate national service providers (e.g., public authorities for health, education, social services);

- encourage refugees, at the outset of an emergency phase, to establish supportive systems and networks involving refugees and host communities, with a particular emphasis on the protection of women and children and other persons with specific needs;
- invest in local and civil society partners so as to enhance their contribution to humanitarian responses;
- ensure close cooperation and joint planning between humanitarian and development actors, aiming, inter alia, to reduce dependency on international humanitarian aid over time in favour of more sustainable solutions and strengthened resilience.

Support for host countries and communities

- 8. States, UNHCR and relevant partners would
 - implement a joint, impartial and rapid risk and impact assessment after the onset of a large refugee movement in order to identify the assistance required for government ministries, local authorities and communities impacted by a refugee presence;
 - seek to incorporate the comprehensive refugee response framework in national development planning in order to strengthen the delivery of essential services and infrastructure to the benefit of host communities and refugees.

Durable Solutions

- 9. We recognize that millions of refugees around the world at present have no access to timely and durable solutions, the securing of which is one of the principal goals of international protection. The success of the search for solutions depends in large measure on resolute and sustained international cooperation and support.
- 10. Particular actions that we believe should be taken in pursuit of durable solutions include the following:

(i) Repatriation

11. Reaffirming the primary goal of bringing about conditions that would help refugees return in safety and dignity to their countries, and emphasising the need to achieve necessary political solutions as well as the need to assist in reconstruction efforts,

States of origin/nationality would

- respect the right of refugees to return to their country and the obligation on states to
 receive back their nationals in a safe and humane manner and with full respect for their
 human rights and dignity in accordance with international standards. This is achievable, for
 example, through amnesties and effective human rights guarantees;
- consider measures to enable the restitution of property.

To ensure sustainable return and reintegration, States, UN organizations and relevant partners would

- consistent with the principle of non-refoulement, refrain from conducting any refugee returns that are not voluntary and informed;
- plan for, and support, measures to encourage repatriation, reintegration and reconciliation;
- support countries of origin/nationality, including through funding for rehabilitation, reconstruction and development, and with necessary legal safeguards that enable refugees to access legal, physical and other support mechanisms needed for restoration of national protection and their reintegration;
- support efforts to foster reconciliation and dialogue, particularly with refugee communities, and with the participation of women, and to ensure respect for the rule of law at the national and local levels;
- facilitate the participation of refugees in peace and reconciliation processes, and ensure that resulting agreements duly support their return in safety and dignity;
- ensure that national development planning incorporates the specific needs of returnees and ensures sustainable reintegration.

(ii) Local solutions

- 12. Host States, in cooperation with UNHCR and relevant partners, where appropriate, would
 - provide legal stay in countries of asylum;
 - foster self-reliance in countries of asylum by pledging to expand opportunities for refugees to access education, health care and services, livelihood opportunities and labour markets, without discrimination among refugees and in a manner which also supports host communities;
 - enable refugees, including in particular women and youth, to make the best use of their skills and capacities, recognising that empowered refugees are better able to contribute to their own and their communities' protection.

- invest in building human capital and transferable skills as an essential step toward enabling long-term solutions.

(iii) Resettlement and complementary pathways for admission

13. States other than host countries would

- make available or expand, including by encouraging private sector engagement and action, resettlement opportunities and complementary pathways for admission of refugees through such means as medical evacuation and humanitarian admission programmes, family reunification, and opportunities for skilled migration, labour mobility and education;
- commit to share best practices, provide refugees with sufficient information to make informed decisions, and safeguard protection standards;
- apply more flexible criteria for resettlement and humanitarian admission programmes in mass displacement and protracted situations coupled with, as appropriate, temporary humanitarian evacuation programmes and other forms of admission.
- 14. UN Member States who have not yet established resettlement programmes are encouraged to consider doing so at the earliest opportunity. Those who have already done so are encouraged to consider increases in the size of their programmes.
- 15. Member States will work towards the provision of resettlement places and other legal pathways on a scale which would enable the annual resettlement needs identified by UNHCR, or at least 10 per cent of the global refugee population, to be met.